

ASSEMBLY BILL

No. 2525

Introduced by Assembly Member Blumenfield

February 19, 2010

An act to add Section 6377 to the Revenue and Taxation Code, relating to taxation, to take effect immediately, tax levy.

LEGISLATIVE COUNSEL'S DIGEST

AB 2525, as introduced, Blumenfield. Sales and use taxes: exemption: manufacturing equipment.

The Sales and Use Tax Law imposes a tax on retailers measured by the gross receipts from the sale of tangible personal property sold at retail in this state, or on the storage, use, or other consumption in this state of tangible personal property purchased from a retailer for storage, use, or other consumption in this state. That law provides various exemptions from those taxes.

The bill would exempt from those taxes, on or after January 1, 2011, the gross receipts from the sale of, and the storage, use, or other consumption of, tangible personal property purchased by a qualified person for use in the manufacturing process of clean energy technology, as specified, and tangible personal property purchased for use by a contractor for specified purposes.

The Bradley-Burns Uniform Local Sales and Use Tax Law authorizes counties and cities to impose local sales and use taxes in conformity with the Sales and Use Tax Law, and existing law authorizes districts, as specified, to impose transactions and use taxes in conformity with the Transactions and Use Tax Law, which conforms to the Sales and Use Tax Law. Exemptions from state sales and use taxes are incorporated into these laws.

This bill would specify that this exemption does not apply to local sales and use taxes, transactions and use taxes, and state sales and use taxes imposed for the purpose of funding the Local Revenue Fund, the Local Public Safety Fund, and the Fiscal Recovery Fund.

This bill would take effect immediately as a tax levy.

Vote: majority. Appropriation: no. Fiscal committee: yes.

State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. It is the intent of the Legislature to enact a clean
2 energy and transportation tax incentive program to expand
3 manufacturing in the state of California by providing for an
4 exemption of purchases for manufacturing equipment and
5 manufacturing facilities from the state sales and use taxes.

6 SEC. 2. Section 6377 is added to the Revenue and Taxation
7 Code, to read:

8 6377. (a) (1) On and January 1, 2011, there are exempted
9 from the taxes imposed by this part the gross receipts from the sale
10 of, and the storage, use, or other consumption in this state of, either
11 of the following:

12 (A) Tangible personal property purchased for use by a qualified
13 person to be used primarily in any stage of the manufacturing,
14 processing, refining, fabricating, or recycling of property in clean
15 energy technology, beginning at the point any raw materials are
16 received by the qualified person and introduced into the process
17 and ending at the point at which the manufacturing, processing,
18 refining, fabricating, or recycling has altered property to its
19 completed form, including packaging, if required.

20 (B) Tangible personal property purchased for use by a contractor
21 purchasing that property either as an agent of a qualified person
22 or for the contractor's own account and subsequent resale to a
23 qualified person for use in the performance of a construction
24 contract for the qualified person who will use the tangible personal
25 property as an integral part of the manufacturing, processing,
26 refining, fabricating, or recycling process, in clean energy
27 technology or as a storage facility for use in connection with the
28 manufacturing process.

1 (2) This exemption shall not apply to any tangible personal
2 property that is used primarily in administration, general
3 management, or marketing.

4 (b) For purposes of this section:

5 (1) “Clean energy technology” means an energy supply or
6 end-use technology that, over its life cycle and compared to a
7 similar technology already in commercial use in the United States,
8 meets all of the following conditions:

9 (A) Is reliable, affordable, economically viable, socially
10 acceptable, and compatible with the needs of California and the
11 United States.

12 (B) Results in reduced emissions of greenhouse gases, reduce
13 petroleum fuel consumption, or energy efficiency.

14 (C) Substantially lowers emissions of air pollutants and
15 generates substantially smaller or less hazardous quantities of solid
16 or liquid waste.

17 (2) “Fabricating” means to make, build, create, produce, or
18 assemble components or property to work in a new or different
19 manner.

20 (3) “Manufacturing” means the activity of converting or
21 conditioning property by changing the form, composition, quality,
22 or character of the property for ultimate sale at retail or use in the
23 manufacturing of a product to be ultimately sold at retail.
24 Manufacturing includes any improvements to tangible personal
25 property that result in a greater service life or greater functionality
26 than that of the original property.

27 (4) “Primarily” means tangible personal property used 50 percent
28 or more of the time in an activity described in subdivision (a).

29 (5) “Process” means the period beginning at the point at which
30 any raw materials are received by the qualified taxpayer and
31 introduced into the manufacturing, processing, refining, fabricating,
32 or recycling activity of the qualified taxpayer and ending at the
33 point at which the manufacturing, processing, refining, fabricating,
34 or recycling activity of the qualified taxpayer has altered tangible
35 personal property to its completed form, including packaging, if
36 required. Raw materials shall be considered to have been
37 introduced into the process when the raw materials are stored on
38 the same premises where the qualified taxpayer’s manufacturing,
39 processing, refining, or recycling activity is conducted. Raw
40 materials that are stored on premises other than where the qualified

1 taxpayer's manufacturing, processing, refining, fabricating, or
2 recycling activity is conducted, shall not be considered to have
3 been introduced into the manufacturing, processing, refining,
4 fabricating, or recycling process.

5 (6) "Processing" means the physical application of the materials
6 and labor necessary to modify or change the characteristics of
7 property.

8 (7) "Qualified person" means either any of the following:

9 (A) A California based person that is engaged in the manufacture
10 of clean energy technology and engaged in those lines of business
11 described in Codes 3111 to 3399, inclusive, or 5112 of the North
12 American Industry Classification System (NAICS) published by
13 the United States Office of Management and Budget (OMB), 2007
14 edition.

15 (B) An affiliate of a person qualified pursuant to subparagraph
16 (A) shall also be considered a qualified person as long as the
17 affiliate is included as a member of that person's unitary group for
18 which a combined report is required to be filed under Article I
19 (commencing with Section 25101) of Chapter 17.

20 (8) "Refining" means the process of converting a natural
21 resource to an intermediate or finished product.

22 (9) "Tangible personal property" includes, but is not limited to,
23 all of the following:

24 (A) Machinery and equipment, including component parts and
25 contrivances such as belts, shafts, moving parts, and operating
26 structures.

27 (B) All equipment or devices used or required to operate,
28 control, regulate, or maintain the machinery, including, without
29 limitation, computers, data processing equipment, and computer
30 software, together with all repair and replacement parts with a
31 useful life of one or more years therefor, whether purchased
32 separately or in conjunction with a complete machine and
33 regardless of whether the machine or component parts are
34 assembled by the taxpayer or another party.

35 (C) Property used in manufacturing that meets standards
36 established by this state or any local or regional governmental
37 agency within this state.

38 (D) Special purpose buildings and foundations used as an
39 integral part of the manufacturing, processing, refining, or
40 fabricating process, or that constitute a research or storage facility

1 used during the manufacturing process. Buildings used solely for
2 warehousing purposes after completion of the manufacturing
3 process are not included.

4 (E) Fuels used or consumed in the manufacturing process.

5 (10) "Tangible personal property" shall not include any of the
6 following:

7 (A) Consumables with a normal useful life of less than one year,
8 except as provided in subparagraph (E) of paragraph (9).

9 (B) Furniture, inventory, and equipment used in the extraction
10 process, or equipment used to store finished products that have
11 completed the manufacturing process.

12 (c) No exemption shall be allowed under this section unless the
13 purchaser furnishes the retailer with an exemption certificate that
14 is authorized by California Business Investment Services,
15 completed in accordance with any instructions or regulations as
16 the board may prescribe, and the retailer subsequently furnishes
17 the board with a copy of the exemption certificate. The exemption
18 certificate shall contain the sales price of the machinery or
19 equipment, the sale of, or the storage use, or other consumption
20 of which is exempt pursuant to subdivision (a).

21 (d) Notwithstanding any provision of the Bradley-Burns
22 Uniform Local Sales and Use Tax Law (Part 1.5 (commencing
23 with Section 7200)) or the Transactions and Use Tax Law (Part
24 1.6 (commencing with Section 7251)), the exemption established
25 by this section shall not apply with respect to any tax levied by a
26 county, city, or district pursuant to, or in accordance with, either
27 of those laws.

28 (e) (1) Notwithstanding subdivision (a), the exemption provided
29 by this section shall not apply to any sale or use of property which,
30 within one year from the date of purchase, is removed from
31 California, converted from an exempt use under subdivision (a)
32 to some other use not qualifying for the exemption, or used in a
33 manner not qualifying for the exemption.

34 (2) Notwithstanding subdivision (a), the exemption established
35 by this section shall not apply with respect to any tax levied
36 pursuant to Sections 6051.2, 6051.5, 6201.2, or 6201.5, or pursuant
37 to Section 35 of Article XIII of the California Constitution.

38 (f) If a purchaser certifies in writing to the seller that the property
39 purchased without payment of the tax will be used in a manner
40 entitling the seller to regard the gross receipts from the sale as

1 exempt from the sales tax, and within one year from the date of
2 purchase, the purchaser (1) removes that property outside
3 California, (2) converts that property for use in a manner not
4 qualifying for the exemption, or (3) uses that property in a manner
5 not qualifying for the exemption, the purchaser shall be liable for
6 payment of sales tax, with applicable interest, as if the purchaser
7 were a retailer making a retail sale of the property at the time the
8 property is so removed, converted, or used, and the sales price of
9 the property to the purchaser shall be deemed the gross receipts
10 from that retail sale.

11 (g) This section applies to leases of tangible personal property
12 classified as “continuing sales” and “continuing purchases” in
13 accordance with Sections 6006.1 and 6010.1. The exemption
14 established by this section shall apply to the rentals payable
15 pursuant to such a lease, provided the lessee is a qualified person
16 and the property is used in an activity described in subdivision (a).
17 Rentals that meet the foregoing requirements are eligible for the
18 exemption for a period of six years from the date of commencement
19 of the lease. At the close of the six-year period from the date of
20 commencement of the lease, lease receipts are subject to tax
21 without exemption.

22 SEC. 3. This act provides for a tax levy within the meaning
23 of Article IV of the Constitution and shall go into immediate effect.